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1962/10/24

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CONFIDENTIAL 46 Control: 17999 October 25, 1962 Rec'd: Action 3:07 a.m. IO FROM: New York TO: Secretary of State SS NO: 1451, October 24, Midnight SP ACTION DEPARTMENT 1451, INFORMATION GENEVA 118. L AF ARA USUN DAILY CLASSIFIED SUMMMARY NO. 81 EUR FE CUBA --NEA DAC USUN BRIEFING RESULTED IN SIGNIFICANT CHANGE IN ATTITUDE OF AFRICANS, PROMPTING THEM TO TAKE MORE REALISTIC ATTITUDE ON CUBAN PROBLEM, MALAYAN AMBASSADOR INDICATED. EARLIER, MALAYAN REPRESENTATIVE REPORTED GREAT NUMBER ASAF'S THOUGHT US USIA "WRONG" IN CUBA CRISIS.

FOLLOWING MCCLOY BRIEFING OF AFRICAN AND ARAB REPRESENTATIVES, STEVENSON TOLD SELECTED MEMBERS OF GROUP HE SAW NO WAY TO DEAL WITH THEIR CONCERN OVER CONFLICT ARISING FROM INTERCEPTION OF SOVIET SHIPS OTHER THAN FOR USSR TURN BACK SHIPS. PRESSURE OF OTHER COUNTRIES MIGHT HELP CONVINCE SOVIETS DO THIS, HE SUGGESTED, AFTER RIFAI (JORDAN) ASKED WHETHER IT POSSIBLE CONCENTRATE ON THIS ISSUE. FOREIGN MINISTER ZINZOU (DAHOMEY) SUGGESTED POSSIBILITY ADDING UN PATROL TO US FLEET WITH UN SHIP GIVING ORDER TO SOVIET SHIPS TO STOP. SAID HE UNDERSTOOD US MIGHT AGREE TO THIS BUT CONCEDED IT WOULD NOT COVER QUESTION OF DISMANTLING EXISTING BASES.

RIFAI AND ZINZOU RAISED THESE POINTS AFTER STEVENSON EXPLAINED IN DETAIL WHY US INSIST ON INSPECTION AND ASSURANCES IT COULD DEPEND UPON BEFORE CALLING OFF QUARANTINE, AND STRESSED IMPORTANCE OF TIME, FACTOR AS REASON WHY UNCONTROLLED COOLING-OFF PERIOD UNACCEPTABLE.

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# CONFIDENTIAL

-2- 1451, October 24, Midnight from New York

ROSSIDES (CYPRUS), WHO CHAIRED SO-CALLED NON-ALIGNED GROUP NIGHT MEETING OCT 23 WHICH INCLUDED BELGRADE COUNTRIES, FIVE LA'S, REPRESENTATIVES AUSTRIA, SWEDEN, AFGHANISTAN, IRAQ AND NIGERIA, INDICATED HE JOINED WITH REPRESENTATIVES GHANA AND UAR IN REPORTING TO SYG IT WAS SENSE OF GROUP THAT SYG SHOULD ADDRESS APPEAL TO KENNEDY AND KHRUSHCHEV.

ASAF'S DECIDED OCT 24 SCRAP IDEA SPONSORING CUBAN RESOLUTION IN FAVOR REQUEST TO SYG THANT APPEAL BOTH US AND USSR, GRIMES (LIBERIA) TOLD ROWAN.

GRIMES EXPRESSED PERSONAL OPINION, WHICH HE SAID SHARED BY OTHER ASAF'S, THAT USSR SHOULD BE PRESSED TURN SHIPS AROUND AND HALT FURTHER SHIPPING TO CUBA IN EXCHANGE FOR US AGREEMENT LIFT QUARANTINE. US, USSR AND CUBA COULD THEN HOLD DISCUSSIONS ON DISMANTLING OFFENSIVE WEAPONS ALREADY THERE, HE POINTED OUT.

ASAF'S DOUBT ABILITY GET USSR HALT SHIPS BUT ANYTHING ELSE SEEMS TO BE COLLISION COURSE, GRIMES COMMENTED.

AMBASSADORS PANAMA, PERU, DOMINICAN REPUBLIC, EL SALVADOR, AND PARAGUAY ADVISED USUN THEY WOULD URGENTLY RECOMMEND THEIR GOVERNMENTS ANNOUNCE SUPPORT FOR US QUARANTINE MEASURES ALONG LINES ALREADY ANNOUNCED BY ARGENTINA AND COSTA RICA. CHILEAN AMBASSADOR NON-COMMITTAL.

ALTHOUGH VISABLY WORRIED AND INDECISIVE, CASTRO (BRAZIL) SAID RE GATHERED FROM ZORIN'S (USSR) SC SPEECH USSR HAD NOT DECIDED WHAT TO DO. IN FACT, SOVIETS "SEEMED TO BE TERRIFIED", HE ADDED. CASTRO SAID HE DROPPED INTO NON-ALIGNED MEETING FOR FEW MINUTES NIGHT OCT 23. HE CONCLUDED CONVERSATION BY COMMENTING WAS SHAME BAY OF PIGS DID NOT SUCCEED.

BOYD (PANAMA) SPECULATED USSR MIGHT YIELD TO FORCE MAJEURE OF US BOARDING PARTIES AND PERMIT VESSELS BE SAILED TO US PORTS. HE SUGGESTED THIS MIGHT APPEAL TO THEM SINCE NO O.E GET KILLED AND THEY WOULD MAKE GREAT DEAL OF LEGAL AND POLITICAL PROPAGANDA AND GAIN TIME FOR MANEUVERING IN UN AND ON BASIC DECISIONS ON FATE CUBAN BASES.

CONFIDENTIAL

-3- 1451, October 24, Midnight from New York

IN DISCUSSION WITH USUN, POLONIK (USSR) GAVE IMPRESSION FOLLOWING SC MEETING OCT 23 THAT FIRM US STAND CAME AS A SURPRISE AND SHOCK TO USSR. HE APPEARED NERVOUS AND TENSE, PREDICTING NEW YORK BE BLOWN UP TOMORROW BY SOVIET NUCLEAR MISSLES. TEST COME OCT 24 WHEN FIRST SHIP APPROACHING CUBA - POLTAVA - SCHEDULEB ARRIVE, HE EXPLAINED.

EARLIER, TWO YUGOSLAV JOURNALISTS MADE CLEAR THEY REGARDED SITUATION AS VERY GRAVE BUT DOUBTED RUSSIANS RISK FULL-FLEDGED NUCLEAR WAR FOR CUBA.

FIRM US ACTION ON CUBA MEANT GREAT DEAL TO US
ALLIES ALL OVER WORLD, DIESEL (GERMAN OBSERVER) ADVISED
USUN. NOTING ALLIES HAD GIVEN OVERWHELMING SUPPORT, HE SAID
CRUCIAL POINT NOW NOT TO RETREAT. RETREAT, HE ADDED,
BE DISASTROUS SINCE IT WOULD ONCE AGAIN GIVE ALLIES
IMPRESSION US VACILLATION.

## NUCLEAR TESTING --

UK CONTINUED TO BELIEVE RELAXED ATTITUDE TOWARD 30-NATION NUCLEAR TESTING RESOLUTION CULMINATING IN ABSTENTION IN LONG-RUN INTEREST OF WEST, WRIGHT (UK) TOLD DEAN. HE SUGGESTED THERE MIGHT BE UTILITY IN ENCOURAGING DELEGATIONS WHICH TRYING BE HELPFUL WITH AMENDMENTS TO BOTH 30-NATION AND US-UK RESOLUTIONS.

WRIGHT THOUGHT IT BE PLUS FACTOR IF WEST COULD STIMULATE OR ENCOURAGE INCREASING NUMBER OF DELEGATIONS TO VEER FROM UNVERIFIED TO VERIFIED MORATORIUM. HE ADVOCATED SUGGESTING NUMBER OF AMENDMENTS.

DEAN AGREED WITH WRIGHT GENERAL LINE IN CORRIDORS CONCERNING IMPACT CUBAN SITUATION ON NUCLEAR TESTING AND DISARMAMENT ISSUES SHOULD BE THIS REDOUBLED NEED CONTINUE EFFORTS REACH AGREEMENT.

USSR HAD NOT TAKEN FINAL POSITION ON 30-NATION NUCLEAR TESTING RESOLUTION WHICH ACCEPTABLE EXCEPT FOR OPERATIVE PARA 4, TIMERBAEV (USSR) REPORTED. PARA 4, HE SAID, PARA 4, TIMERBAEV (USSR) REPORTED. PARA 4, HE SAID, PARA 4, TIMERBAEV (USSR) REPORTED. PARA 4, HE SAID, PARA 4, TIMERBAEV (USSR) REPORTED. PARA 4, HE SAID, PARA 4, TIMERBAEV (USSR) REPORTED.

# CONFIDENTIAL

-4-1451, October 24, Midnight from New York

BASIS FOR CONTINUED NEGOTIATIONS. HE EXPRESSED CONFIDENCE US ABSTAIN ON DRAFT.

CANADIAN DELEGATION HAD NOT RECEIVED INSTRUCTIONS ON HOW TO VOTE ON 30-NATION RESOLUTION, ACCORDING TO GOTLIEB (CANADA).

PERU MIGHT SUBMIT IN COMMITTEE 1 RESOLUTION ON NUCLEAR
TESTING, BELAUNDE (PERU) INDICATED WHILE SEEKING US VIEWS ON
TEXT PROVIDING FOR INTERESTED PARTIES UNDERTAKE NEGOTIATIONS
ON BASIS OF APRIL 16 MEMORANDUM OF EIGHT ENDC NEUTRALS ON
EFFECTIVE CONTROL UNDERGROUND TESTS AND TAKING INTO ACCOUNT 17TH
GA DEBATES FOR PURPOSE OF REACHING AGREEMENT WHICH PERMIT
SIGNING OF TREATY PRIOR TO CONCLUSION 17TH GA. DRAFT ALSO
PROVIDES FOR INTERESTED PARTIES AND ENDC URGENTLY PURSUE IN
NEW YORK EXAMINATION THIS QUESTION AND REPORT TO GA NOT LATER
THAN DECEMBER 10, 1962.

#### SOUTHERN RHODESIA --

ASAF DRAFTING GROUP REPORTEDLY REACHED TENTATIVE AGREEMENT ON SOUTHERN RHODESIAN RESOLUTION PROVIDING FOR SYG USE GOOD OFFICES TO HELP IMPLEMENT RESOLUTION. UNDER SECRETARY PROTITCH EXPRESSED OPINION SYG WOULD WANT TO AVOID BECOMING INVOLVED IN SITUATION SO CLOSE TO CONGO, BUT DID NOT DISMISS POSSIBILITY OF SYG REPRESENTATIVE.

### ICJ EXPENSES OPINION --

FROM SCHACHTER (SECRETARIAT) USUN LEARNED EL-FARRA (JORDAN)
TOLD HIM RESOLUTION ACCEPTING ICJ OPINION ON EXTRA-BUDGETARY
EXPENSES BE "IMPOSSIBLE" IN VIEW OF CRISIS IT EVENTUALLY RAISE
IN RESPECT USSR VOTING RIGHTS.

BOTH SILVEIRA DA MOTA (BRAZIL) AND MORRIS (LIBERIA) SEEMED RECEPTIVE TO CO-SPONSORING RESOLUTION ACCEPTING ICJ OPINION BUT SAID THEY WOULD HAVE TO CONSULT GOVERNMENTS.

CONFIDENTIAL

NE

-5- 1451, October 24, Midnight from New York

#### YEMEN --

BY LETTER TO USUN, FOREIGN MINISTER AL-AINI (YEMEN ARAB REPUBLIC) STATED LAW AND ORDER ESTABLISHED IN YEMEN AND HIS GOVERNMENT VERY MUCH CONCERNED ABOUT US RECOGNITION WHICH HELP YEMEN CENTER ATTENTION ON BADLY-NEEDED ECONOMIC AND SOCIAL REFORMS.

#### COMMODITY TRADE --

COLOMBIA, VENEZUELA AND UK FOUND FRENCH-PROPOSED CHANGES IN OPERATIVE PARAS 2 AND 3 COMMODITY TRADE RESOLUTION GENERALLY ACCEPTABLE AND THEY APPEAR OFFER NO NEW DIFFICULTIES FOR US. FRANCE, IT WAS INDICATED, COULD CO-SPONSOR DRAFT WITH NEW LANGUAGE.

#### CAIRO DECLARATION --

UAR ASKED FOR US COMMENTS ON RESOLUTION PROVIDING FOR GA "ENDORSE" PRINCIPLES CONTAINED IN DECLARATION EMANATING FROM CAIRO CONFERENCE ON PROBLEMS OF ECONOMIC DEVELOPMENT.

## GEOGRAPHICAL DISTRIBUTION OF SECRETARIAT --

COMMITTEE 5 CHAIRMAN BANNIER (NETHERLANDS) DELAYING ACTION ON SYG'S SUGGESTION COMMITTEE TAKE UP GEOGRAPHICAL DISTRIBUTION PRIOR TO ISSUANCE OF SYG REPORT ON SUBJECT, HODGES (UK) REPORTED WHILE EXPRESSING AGREEMENT WITH CHAIRMAN'S DECISION.

STEVENSON

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